

## INDEX

- Aboriginal Advisory Council, 51  
*Aboriginal Affairs Act (Arrangements with the States) 1973*, 101  
Aboriginal and Torres Strait Islander Commission, *see* ATSIC  
*Aboriginal Councils and Associations Act 1976*, 52  
accountability, 67–83  
    Indigenous Coordination Centre (ICC) performance targets, 37  
    National Indigenous Reform Agreement (closing the gap) performance indicators, 105  
    National Indigenous Reform Agreement (closing the gap) principle, 109  
    policy making, 87–8, 94–7  
    whole-of-government service delivery, 46, 79–80, 96  
    *see also* community sector  
        accountability and reporting requirements  
advocacy, 58–9, 60–1  
anthropology and anthropologists, 8–9, 18–26, 84  
    Mosse, David, 7, 82, 86–8, 94, 96–7  
    ‘state’, anthropology of, 68–9  
APS, *see* public administration  
assimilation and self-determination policies, oscillation between, 1–17, 22  
associations, *see* community sector  
ATSIC, 4–5, 34, 87–8  
    CEOs, 36  
    establishment, 4, 70–1  
    functions, 77; allocation after abolition, 38, 40, 101  
    representation process, 74  
audits, 5, 80–1, 97  
Australian Labor Party, *see* Labor government  
Australian National Audit Office, 46  
Australian Public Service, *see* public administration  
Australian Public Service Commission, 67, 71, 73  
authority structures, 12–13, 61  
    Shared Responsibility Agreements’ aim, 40  
    values legitimising and informing, 22–3  
    *see also* hierarchy in APS  
autonomy, *see* liberal social philosophy  
  
Batty, Philip, 51  
Benhabib, Seyla, 10–11  
Blueprint for Action in Indigenous Affairs, 75  
Broome people, 23–6  
Brough, Mal, 75  
bureaucracy, *see* public administration  
  
Canadian Auditor-General’s Accountability Framework, 81  
capability policy approach, 16  
Castoriades, C, 11–12, 13  
CATSI Act, *see* *Corporations (Aboriginal and Torres Strait Islander) Act 2006*

## Index

- CDEP, 38, 53, 64, 98  
  Ngaanyatjarra people, 30–1, 32  
citizen and family groups (liberal democratic development approach), 74–6, 78, 106–7  
citizen juries, 81  
civic engagement, 50, 65–6  
civil society, *see* community sector  
COAG, *see* Council of Australian Governments  
collegiality, 88–9  
Commonwealth Grants Commission, 101, 112–15  
community consultations, 35, 108  
  Ngaanyatjarra Shared Responsibility Agreements, 44–5  
  Northern Territory local government services, 118  
Community Development  
  Employment Projects, *see* CDEP  
Community Housing and Infrastructure Programme, 38  
community sector (corporations; not-for-profits; organisations), 2, 3–4, 48–66, 95–6  
  National Indigenous Reform Agreement service delivery and investment principles, 107–16  
  Ngaanyatjarra Council, 27–32;  
  Regional Partnership Agreement, 41–4  
  not-for-profit (disadvantaged minority) development approach, 74–5, 76–7, 78, 106–7  
  *see also* Shared Responsibility Agreements  
community sector accountability and reporting requirements, 58–9, 62–4, 80–3  
  audits, 5, 80–1, 97  
  National Indigenous Reform Agreement (NIRA) Service Delivery Principle, 109  
  Ngaanyatjarra Council, 31  
  OIPC report on cutting ‘red tape’, 38  
  conflict, 6  
  bureaucratic culture across agencies, 97–8  
  cultural values, 22–3  
  community sector organisations and management systems, 31, 58–9  
  *Connecting Government* report, 46  
  consolidated policy approach, vii, 2, 16–17  
  constitution, 2–3, 116, 121  
  1967 referendum, 2–3; policy developments after, 4, 51–2, 101  
  consultation, *see* community consultations  
  contracted purchaser/provider model, 58–9, 62–4  
  Coombs, HC ‘Nugget’, 51  
  corporations, *see* community sector  
  *Corporations (Aboriginal and Torres Strait Islander) Act 2006* (CATSI Act), 4, 52, 54  
  Ngaanyatjarra Council communities and services, 29, 30  
  reporting requirements, 62  
  Council for Aboriginal Affairs, 51  
  Council of Australian Governments (COAG), 34, 116  
  Ministerial Council on Aboriginal and Torres Strait Islander Affairs, 36  
  normalisation agenda, 101–10  
  culture, 2, 5–14, 18–32, 76  
  bureaucratic, 84–99  
  contract and obligation, 40–1  
  *see also* authority structures  
de Man, Paul, 19  
decolonisation, 2, 3  
  *see also* self-determination  
democracy, 67–83, 120–1  
  Rowse’s Indigenous sector proposal, 56  
  *see also* accountability; electoral system; liberal social philosophy  
Department of Employment, Science and Training, Warburton Youth Arts SRA, 43–4, 45–6

- Department of Families, (Housing,  
Community Services and Indigenous  
Affairs (FaCSIA/FaHCSIA), 98  
Ngaanyatjarra SRA, 43–4, 45–6  
Office of Indigenous Policy  
Coordination, 38–9
- Department of Health and Ageing, 46
- Department of Immigration and  
Multicultural (and Indigenous)  
Affairs, 35, 38
- descent, attachment to local areas  
by, 25
- development aid service mode, 75,  
77–8
- Dillon, MC and Westbury, ND,  
14–15, 101–2, 113
- disadvantaged minority (not-for-profit  
sector) development approach, 74–5,  
76–7, 78, 106–7
- diversity, 8–9, 16–17  
intercultural relations, 18–32
- Dixson, Miriam, 5–6
- du Gay, Paul, 67
- Edwards, Meredith, 81
- electoral system, 7, 71, 72–3, 76  
Northern Territory local  
government, 118
- employment, *see* CDEP; staff
- environmental protection, 15–16
- eSub, 63
- ethnicity and ethnic groups, 5–6, 8–9,  
10–12
- failed states, 14–15
- federalism, 74, 112  
*see also* states and territories
- federation, 2
- fiscal equalisation payments, 101,  
112–14
- foreign development aid, 77–8, 79, 82
- Gellner, Ernest, 19
- Gluckman, Max, 19, 21
- governance, 50, 59–64
- on cultural distinctiveness grounds,  
22
- incorporation, 4, 51, 52, 53–4, 62,  
116–20
- liberal social approach, 10–14
- National Indigenous Reform  
Agreement ‘building block’, 105–7
- Ngaanyatjarra Council, 27–32
- remote communities, 14–15  
*see also* accountability; local  
government; public administration;  
Shared Responsibility Agreements
- governance organisations, *see*  
community sector
- grant funding contracts, 58–9, 62–4
- hierarchy in APS, 90–4, 97–9  
accountability processes, 95, 96–7  
effect of competition at top, 37
- horizontal fiscal equalisation system,  
101, 112–14
- Howard government, *see* Liberal/  
National coalition government
- identity, 5–14, 16–17  
accountability defined to include, 69  
*see also* national identity and  
nationalism; normalisation
- Indigenous Coordination Centres  
(ICCs), 37–8, 41–2, 44–5
- Indigenous Engagement Principle,  
107–8
- Indigenous sector, *see* community  
sector
- individual citizen and family groups  
(liberal democratic development  
approach), 74–6, 78, 106–7
- information control and dissemination,  
93–4  
Ngaanyatjarra Council, 29
- intercultural relations, 18–32
- Intergovernmental Agreement on  
Federal Financial Relations, 102–3
- international development aid, 77–8,  
79, 82

## Index

- Kahn, Joel, 19  
Kulaluk, 40  
Kymlicka, Will, 10–12
- Labor government, 1, 5, 100  
  Intergovernmental Agreement on  
    Federal Financial Relations, 102–3  
  Macklin, Jenny, 115–16  
  Regional Partnership Agreements, 33  
land and land rights, 3, 4, 53  
  environmental protection, 15–16  
  Ngaanyatjarra people, 27–8  
  *see also* Native Title  
languages, 8–9  
  Broome people, 24, 25  
  bureaucratic, 85  
  Ngaanyatjarra people, 44; Council  
    meetings, 29  
legislation, 1, 101, 113  
  local government finance assistance,  
    114–15, 116–17  
  Native Title, 28, 54  
  public service, 71, 90  
  *see also* constitution  
legislation governing corporations and  
  associations, 4, 52, 53–4  
  local government, 27, 118, 119  
  Ngaanyatjarra Council communities  
    and services, 28–9, 30  
  Productivity Commission proposal,  
    65–6  
  reporting requirements, 62, 65–6  
Liberal/National coalition government,  
  1, 4–5, 33–5  
  Brough, Mal, 75  
  ‘culture wars’, 6, 7  
  Vanstone, Senator Amanda, 59–60  
liberal social philosophy, 6, 10–14, 26  
  capability policy approach, 16  
  development approach, 74–6, 78,  
    106–7  
Lipsky, M, 94  
local government, 112–20  
  Ngaanyatjarra Shire Council, 27,  
    29, 41  
  *see also* municipal services  
*Local Government (Financial Assistance)  
  Act 1995*, 114–15, 116–17  
Macklin, Jenny, 115–16  
McMillan, Margaret, 11  
mainstreaming, 5, 33–47, 100–22  
  *see also* normalisation  
Malinowski, Bronislaw, 19–22  
Martin, Elaine, 56  
media, 7, 72, 73–4  
Merlan, Francesca, 19  
ministerial staff, 71–2  
ministers, 34–5, 36–7, 39, 51, 71–3  
  Brough, Mal, 75  
  Macklin, Jenny, 115–16  
  Vanstone, Senator Amanda, 59–60  
  *see also* Council of Australian  
    Governments  
Minjilang, 39  
minority rights discourse, 3, 4–14, 16  
modernist concepts, 11–12, 18–26, 80  
Moran, M, 31–2  
Mosse, David, 7, 82, 86–8, 94, 96–7  
Mulgan, Richard, 68–9, 95  
multiculturalism, 5–6  
municipal services, 60–1, 98, 117–20  
remote communities, 38;  
  Ngaanyatjarra people, 30–1, 43–4,  
    45–6  
  *see also* local government  
Municipal Services (MUNS) Program,  
  30–1  
Murdi Paaki Regional Council, 40, 54  
mutual responsibility, *see* Shared  
  Responsibility Agreements  
National Commitment to Improved  
  Outcomes in the Delivery of  
  Programs and Services for  
  Aboriginal Peoples and Torres  
  Strait Islanders, 77, 101, 103  
National Congress of Australia’s First  
  Peoples, 66, 121  
National Framework of Principles for  
  Delivering Services to Indigenous  
  Australians, 77, 104

- national identity and nationalism, 5–6,  
9–12, 16–17  
anthropological influences, 19–21,  
25–6
- National Indigenous Reform  
Agreement (NIRA), 77–8, 102–16
- National Partnership Agreements  
(NPs), 33, 102–16
- Native Title, 6  
Broome people (Rubibi case), 23–6  
Ngaanyatjarra people, 28  
Representative Bodies, 54
- Native Title Act 1993*, 28, 54
- Neu, D, 80
- New Public Management (NPM,  
managerialism), 67–83  
third-sector organisations under,  
57–9
- New South Wales, 53–4  
Murdi Paaki Regional Council, 40,  
54  
Service Efforts and Accomplishments  
Framework, 81
- Ngaanyatjarra Council, 27–32  
Community Planning Unit, 44  
Regional Partnership Agreement,  
41–4
- Ngaanyatjarra Land Council, 28
- Ngaanyatjarra people, 27–32, 41–6
- Ngaanyatjarraku Shire Council, 27,  
29, 41
- NIRA, 77–8, 102–16
- normalisation (mainstream norms;  
mainstreaming), 5, 16–17, 33–47,  
100–22  
CDEP entrants, 98  
intercultural relations, 18–32  
not-for-profit sector, 48–62, 77,  
107–16; Ngaanyatjarra Council,  
27–32
- Northern Territory, 1, 39–40, 53  
local government services, 118–19
- not-for-profit sector, *see* community  
sector
- NPs, 33, 102–16
- Office for Aboriginal and Torres Strait  
Islander Health, 63
- Office of Indigenous Policy  
Coordination (OIPC), 35, 36,  
37–9, 41
- Office of the Registrar of Indigenous  
Corporations (ORIC), 62
- organisations, *see* community sector
- outsourcing (purchaser/provider  
model), 58–9, 62–4  
*The Overburden Report*, 63  
overseas aid programs, 77–8, 79, 82
- Paris Peace Conference, 11
- Parker, M, 80
- Parliament and parliamentary  
committees, 120–1
- performance reporting, *see*  
accountability
- Permanent Resident Outside  
Employees (PROEs), 31–2
- Premiers' Conference (1990), 103,  
104, 112
- 'process' approaches to development,  
82
- Productivity Commission, 65–6, 104
- public administration, 57–64, 67–83  
bureaucratic culture, 84–99  
mainstreaming, 5, 33–47, 100–22  
*see also* accountability
- public good, 10, 60, 80
- public servants, 36–9, 41–2, 84–99  
consultations by, 35, 44–5, 108  
recruitment from Indigenous  
sector, 65  
relationship with ministers, 67, 71–3  
*see also* hierarchy in APS
- Public Service Act 1999* (APS Act),  
71, 90
- purchaser/provider model, 58–9, 62–4
- Queensland, 53, 119
- race and culture, 20–1, 24
- referendum, 2–3

## Index

- policy developments after, 4, 51–2, 101
- Regional Partnership Agreements (RPAs), 33, 38, 41–3
- regulatory frameworks, 29, 60–4
  - see also* accountability
- remote communities, 4, 7–8, 14–16, 78
- Indigenous sector organisations, 50, 52–3, 60
- municipal services, 30–1, 38, 43–4, 45–6
- National Investment Principles, 109–10
- National Partnership Agreement, 111–16
- Ngaanyatjarra people, 27–32, 41–6
- normalisation, 101–22
- State funding, 76, 101
- reporting requirements, *see* accountability
- rights discourse, 3, 4–14, 16
- Rowley, CD, 51, 118
- Rowse, Tim, 56
- Rubibi Native Title case, 23–6
  
- Sabel, CF, 111
- safe communities (NIRA ‘building block’), 105–7
- Sanderson, Lieutenant General J, 15
- Secretaries’ Group, 36–7, 38, 39
- sector organisations, *see* community sector
- self-determination policy, 27–8, 51–2, 55
  - oscillation between assimilation and, 1–17, 22
- self-organising society (development aid service mode), 75, 77–8
- Senior Executive Leadership Capability Framework, 91–2
- service delivery and investment principles, 77, 104, 107–16
- service delivery modes, 74–8, 106–7
- service organisations, *see* community sector
  
- Shared Responsibility Agreements (SRAs), 33, 38, 39–41, 75
- Indigenous Coordination Centre
  - performance targets, 37
  - Ngaanyatjarra people, 42, 43–6
- Shergold, Peter, 36, 37, 59, 88–9
- ‘societal cultures’, 10–14, 26
- South Australia, 119
- specific purpose payments, 102, 114
  - staff, 63–6, 77
  - ATSIIC, 71
  - ministerial, 71–2
  - Ngaanyatjarra Council, 29, 31–2, 42, 43
  - see also* public servants
- the state and state processes, 67–83
- minority groups, recognition of, 6–14, 25–6
  - see also* public administration
- states and territories, 2–4, 76, 102–20
  - accountability tools and approaches, 81
  - bilateral agreements, 45, 101
  - federalism, 74, 112
  - incorporation of Indigenous groups and associations, 52, 53–4, 62
  - Premiers’ Conference (1990), 103, 104, 112
  - see also* Council of Australian Governments; local government; Western Australia
- statutory organisations, 54–5
- Strathern, Marylyn, 19, 80
- subsidiarity principle, 13–14
- Sutton, Peter, 12, 101–2
  
- third sector, *see* community sector
- Tiernan, Anne, 71–2
- traditional culture, 24–6, 27, 76
  - Malinowski’s methodology, 20–1
- traditional lands, *see* land and land rights
- trust, 82
  - ‘trusted outsiders’, 31–2
  - see also* accountability
- trusts and trustees, 30

- value systems, 22–3
- Vanstone, Senator Amanda, 59–60
- Versailles Peace Conference, 11
- Victoria, 53
  
- Wanarn store project, 43, 45–6
- Warburton, 27, 41
  - Youth Arts SRA, 43–4, 45–6
- Westbury, ND and Dillon, MC,
  - 14–15, 101–2, 113
- Western Australia, 22
  - Broome people, 23–6
  - citizen juries, 81
  - community municipal and essential services, 119–20
  - see also* Ngaanyatjarra people
- whites, in Aboriginal communities, 29, 31–2
  - see also* public administration
- whole-of-government service delivery,
  - 5, 33–47, 111
  - accountability, 46, 79–80, 96
- Woodward Aboriginal Land Rights Commission, 52
- Working Together*, 46
- Worms, Ernest, 24
  
- Yarnteen corporation, 53
- Yawuru people, 23–6
- Yu report, 114